Success in Law (Hard & Soft)



Marc Saner, University of Ottawa, @MarcSaner GETS #6 Conference, Phoenix, May 17, 2018

Hard Law **Constantly** criticized

From within ... From outside ...

HILTIE

Monday, May 14th, 2018

News Election Act

Feds' Bill C-76 privacy changes 'insufficient,' a missed opportunity to make longcalled-for reforms, say critics

Hard Law: Do we know "success"?

Red Tape Reduction Action Plan

Table 1: Reform ratings for 2014–15

Canada

(Previous Conservative Government, PM Harper)

Scorecard on Reducing Regulatory Red Tape

One-for-One Small Forward Service Administrative Burden Interpretation **Regulatory Plan Regulatory Portfolio/Entity Assessed** Rule **Business Lens** Standards Baseline Policies **Aboriginal Affairs and Northern** N/A **A Development Portfolio** N/A Agriculture and Agri-Food Portfolio N/A **Canadian Heritage** N/A N/A



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Success: in the Eye of the Beholder?



Picasso (1937): Portrait of Dora Maar

Soft Law: Definition, Hopes & Dreams

"Instruments or arrangements that create substantive expectations that are not directly enforceable"

(Marchant & Allenby, 2017)

Fix:

Temporal:Pacing
(anticipation & flexibility)Spatial:Diffusion
(reach & enforcement)Balance:Stop-go
(regulation-innovation pendulum)



'Substantive Expectations' & 'Success'

It has worked as an INITIAL rule (but no longer) It has not worked at first, but then it MATURED It has worked as a BRIDGING tool toward hard law (pilot & gateway) It has not really worked, but it was instrumental to our LEARNING It has promoted upstream engagement ("RESPONSIBLE INNOVATION") It has DEMOCRATIZED science, technology and governance It has promoted international HARMONIZATION

Information Exchange

Rules

Opportunities for Success: Life Cycle Thinking (1)



SYMPOSIUM

Policy Development & Early Risk Identification

- Tools to engage upstream; foresight tools
- Shared definitions, protocols, standards
- Tools for international engagement
- Statements of policy principles
- Arrangements for capacity building

PROACTIVE INTERNATIONAL REGULATORY COOPERATION FOR GOVERNANCE OF EMERGING TECHNOLOGIES

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ABSTRACT: This article provides a systematic checklist to guide proactive bilateral and international regulatory cooperation (in the sense of "alignment" or "harmonization") in the context of emerging technologies. The article is structured along a lifecycle starting with preregulatory activities and ending with postregulatory processes. The background research is based on a series of interviews with American and Canadian experts carried out in late 2013 as well as studies of previous international regulatory alignment examples. Our aim is to inform the regulatory debate on how to best develop proactively aligned regulatory programs for emerging technologies in bilateral (e.g., United States-Canada) and international contexts.

Opportunities for Success: Life Cycle Thinking (2)



- Sandbox projects on regulations
- Pilot projects on risk

Compliance & Enforcement

Reconsider Soft Law



Upshot

- If hard laws are rarely considered "successful"
- And if soft laws may be considered successful in so many ways
 - Pacing <> diffusion
 - Rules <> Information exchange
 - Pre-regulation <> post-regulation
- Then, comparatively, there are <u>countless</u> examples of successful soft laws

Should we be careful with "hard" vs "soft" distinction?

